

Title of meeting: Health and Wellbeing Board

Date of meeting: 3rd October 2018

Subject: Partnership review

Report by: David Williams, Chief Executive, Portsmouth City Council

Wards affected: N/A

Key decision: No

Full Council decision: No

1. Purpose of report

- 1.1 To propose a new approach to partnership working in Portsmouth.

2. Recommendations

- 2.1 The Health and Wellbeing Board is recommended to agree the proposals for a revision of partnership structures in Portsmouth, including revision to the remit of the Health and well Being Board.

3. Background

- 3.1 Portsmouth has a long and successful history of partnership working. The Safer Portsmouth Partnership (SPP) and Children's Trust Board (CTB) have been leading their respective multi-agency agendas on behalf of the city for over a decade. The Health and Wellbeing Board (HWB) was created as a statutory partnership and committee of the council from 2013/14. Its emergence coincided with the reorganisation of the health service, including the transfer of public health responsibilities to the city council. A number of previous requirements such as the Local Strategic Partnership (LSP) and Local Area Agreement had been abandoned nationally, and our arrangements evolved to reflect that, including the retention of a regular (but infrequent) meeting of city leaders as the Public Service Board.
- 3.2 In Portsmouth, the three partnerships (HWB, SPP and CTB) work alongside one another to address key local needs. The big picture of our "local" population is presented in the Joint Strategic Needs Assessment (JSNA). This includes the detailed SPP Strategic Assessment and the Children's Needs Assessment. The council and Clinical Commissioning Group (CCG) - via the HWB - have a statutory duty to oversee the production of the JSNA and to agree a Joint Health and Wellbeing Strategy (JHWS) to address the needs identified therein.

- 3.3 The Council (via our community safety partnership) is required to produce a strategic assessment of crime and disorder, anti-social behaviour, reducing re-offending and drug and alcohol misuse, and to develop local strategies that deal with the issues raised by it. Councils and their partners also have a duty to promote co-operation to improve children and young people's health and wellbeing. Partner agencies, and the city council, have invested considerable energy, commitment and financial resource over the years to develop and deliver the work set out in the respective partnership strategies. In addition, the Portsmouth CCG has a duty to have regard to the need to
- (a) reduce inequalities between patients with respect to their ability to access health services, and
 - (b) reduce inequalities between patients with respect to the outcomes achieved for them by the provision of health services.
- 3.4 It is worth noting that the Council is also a member of a number of sub-regional partnerships (or equivalent) including the Partnership for Urban South Hampshire (PUSH), Solent Transport and the Solent Local Enterprise Partnership (Solent LEP). The Council is also a member of a number of national partnerships / networks including the Key Cities and the Unitary Council Network.

4. Reasons for recommendations - rationale for change

- 4.1 Increasingly, there is a recognition that the issues being looked at by the different Portsmouth partnerships overlap considerably and that there is common membership across the partnerships. It was also noted that the current arrangements have evolved from previous national regimes and that there may be better ways to organise partnership working to meet the needs of our locality. It was therefore agreed that a review of the partnerships would take place, to see if arrangements can be streamlined and impact increased. This also links to other changes taking place (such as the review of the Portsmouth Safeguarding Children Board, following the Wood review).
- 4.2 Early discussion took place with the partnerships, and key stakeholders. This highlighted the following additional issues:
- The "place" agenda is not picked up through existing partnership arrangements although there are local and sub-regional bodies such as the Shaping Portsmouth, as well as Solent LEP, Solent Transport and PUSH that are looking at these issues on a wider geography (although see paragraph 4.3 below)
 - There is no single body that looks at the whole person - this means that artificial constraints are put in place and consideration of the whole life experience doesn't take place (examples would include substance misuse or adverse childhood experiences which are issues across all age groups and influenced by people across all ages)

- The same leaders are in the different partnership boards discussing similar issues
- It is important to capture the perspectives and contributions of those outside the big public sector organisations, including the voices of those in the voluntary and community sectors.
- The dialogue around 'the place' and those around 'the person' are not consistently brought together in an holistic manner

4.3 Similarly, there is a growing recognition that the sub-regional partnership landscape needs to be refreshed too in order to help provide some clarity about responsibilities and ensure that sub-regional work is properly aligned towards the common growth agenda.

5. Moving to new partnership arrangements in Portsmouth

5.1 There are many important aspects that are currently done well in Portsmouth that any new arrangements will need to retain. Portsmouth has positive relationships at a senior level - in many cases supported by co-terminous organisational boundaries. Any new arrangements must not be a barrier to this. Equally, the extent to which partnership arrangements allow for focused consideration of issues - where this is necessary and appropriate - is also an important function to retain. Any future arrangements need to move away from constraining "ownership of agendas" and ensure that issues are addressed openly and not territorially. A possible approach has been developed which it is felt is in line with these principles and which will simplify the arrangements.

5.2 The proposal is to expand the membership of the formal Health & Wellbeing Board and for this partnership to subsume the activity of the SPP and the CTB. This fits with the revised Health and Wellbeing Strategy incorporating the key themes from the Children's Trust Plan and Safer Portsmouth Plan, in recognition that many of the issues discussed are consistent with the wider determinants of health. This partnership would meet around three times a year and would own the strategic discussion on the 'people' agenda across the city. It is recognised that the 'place' agenda to an extent is already owned by 'Shaping the Future of Portsmouth' and we are discussing with them the extent to which they may play into the new arrangements. There is no change proposed to the existing operational sub-groups and partnerships - that would be for them to decide - but their reporting arrangements would be into the broadened Health & Wellbeing Board (if needed) rather than separate thematic partnerships. Where they may require or seek leadership buy-in or permission it is proposed that they could use the new Health & Wellbeing Board to achieve this.

5.3 It is recommended that twice a year there would be a city-wide partnership conference. One of these would be about 'the People in our City' and the new Health & Wellbeing Board would be responsible for putting this together. Subject to agreement with 'Shaping' they would be responsible for putting together the other conference - 'the City for our People'. These conferences would replace the existing Public Services Board and it is envisaged that a rapport could be developed between the two conferences to address the interdependent issues.

5.4 The aim of these new arrangements is to use valuable leadership time to reach a common understanding of an issue and a perspective on how it could be addressed, not to spend time on mechanistic matters of governance. Importantly, more broad-ranging discussion would surface issues of more strategic significance around how we see the city and what needs to happen to achieve the vision. The idea is that events should be energising and more exploratory, whilst still providing a mechanism to allow formal agenda items to be resolved.

5.5 If there is broad acceptance of these proposals, then detailed arrangements will be worked up, including revised Health and Wellbeing Terms of Reference. This will be brought back to the Health and Wellbeing Board in November. All of the Health and Wellbeing Board statutory functions and oversight would continue to be discharged. It is therefore suggested that a specific executive committee (or range of sub-committees) is convened to deal with these matters and that the ability to do so is formally delegated.

6. Equality impact assessment

6.1 Any equality matters arising through the partnership review will be considered as part of this process and will progress to November Health and Wellbeing Board alongside revised Terms of Reference.

7. Legal implications

7.1 The report has incorporated legal implications and accordingly there are no other immediate legal implications arising from this report.

8. Director of Finance's comments

8.1 There are no financial implications to bring to HWB members' attention at this stage. Revised arrangements will be accommodated within the current financial envelope for partnership support.

.....
Signed by: David Williams, Chief Executive, Portsmouth City Council

Appendices: None

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

.....
Signed by: